

Message Text

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ORIGIN SS-25

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DRAFTED BY S:WEGAN:JEL

APPROVED BY S:LSEAGLEBURGER

S/S-O:LRMACFARLANE

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

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EXDIS FOR THE SECRETARY FROM EAGLEBURGER

E.O. 11652:GDS

TAGS: OVIP (KISSINGER, HENRY A.), OGEN

SUBJECT:HAYS APPEARANCE: THE AUTHORIZATION BILL

REFERENCE: SECTO 04109

1. THE FOLLOWING BRIEFING MEMO ON THE AUTHORIZATION BILL
WILL BE INCLUDED IN THE BRIEFING MATERIALS PREPARED FOR
YOUR APPEARANCE BEFORE HAYS' SUBCOMMITTEE FEBRUARY 25.

2. THE HEARINGS BEFORE WAYNE HAYS' SUBCOMMITTEE BEGAN
FEBRUARY 9 WHEN I APPEARED AS THE PRINCIPAL WITNESS ON
THE OVERALL AUTHORIZATION BILL. HAYS WILL HAVE FINISHED
HIS FORMAL HEARINGS BY THE TIME YOU APPEAR ON THE 25TH.

3. THE AUTHORIZATION BILL

WE HAVE PRESENTED OUR FY 1977 AUTHORIZATION REQUEST IN
FIVE MAJOR CATEGORIES TOTALLING 986,399,000 DOLS. AND
17,760 POSITIONS. THIS REPRESENTS AN INCREASE OF

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121,086,000 DOLS. OVER THE APPROPRIATION FOR FISCAL YEAR

1976 AS ADJUSTED. FIGURES FOR THE AUTHORIZATION BILL EXCLUDE THE FOREIGN BUILDING PROGRAM, BUT INCLUDE FUNDS FOR REFUGEE AND MIGRATION ACTIVITIES. THE REVERSE IS TRUE FOR THE APPROPRIATIONS BILL. WE HAVE NOT, HOWEVER, REQUESTED ANY ADDITIONAL POSITIONS. THE FIVE MAJOR CATEGORIES ARE AS FOLLOWS:

ADMINISTRATION OF FOREIGN AFFAIRS

IN THIS CATEGORY WE HAVE REQUESTED 551,955,000 DOLS. FOR FOUR APPROPRIATIONS: SALARIES AND EXPENSES, REPRESENTATION, EMERGENCIES; AND PAYMENTS TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND. THIS REPRESENTS A NET INCREASE OF 51,303,000 DOLS. OVER THE 1976 ADJUSTED APPROPRIATION. THE ENTIRE INCREASE IN THIS CATEGORY IS ATTRIBUTED TO MANDATORY COST INCREASES OVER WHICH THE DEPARTMENT HAS NO CONTROL UNDER EXISTING LAW. THE LARGEST PERCENTAGE OF THAT INCREASE IS CAUSED BY OVERSEAS WAGE AND PRICE INCREASES. THESE ESTIMATES ALSO INCLUDE RESOURCES REQUIRED FOR THE IMPLEMENTATION OF A NEW FOREIGN AFFAIRS ADMINISTRATIVE SUPPORT SYSTEM (DISCUSSED BELOW).

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

UNDER THIS CATEGORY WE HAVE REQUESTED 338,875,000 DOLS. THE LARGEST INCREASES IN THIS CATEGORY OVER FISCAL YEAR 1976 ARE: 10,000,000 DOLS. FOR CONTRIBUTIONS TO INTERNATIONAL PEACEKEEPING ACTIVITIES IN THE MIDDLE EAST; AND APPROXIMATELY 9,000,000 DOLS. TO MEET THE MANDATORY ASSESSED EXPENSES FROM VARIOUS INTERNATIONAL ORGANIZATIONS IN WHICH OUR MEMBERSHIP HAS BEEN AUTHORIZED EITHER BY TREATY, CONVENTION, OR A SPECIFIC ACT OF CONGRESS.

INTERNATIONAL COMMISSIONS

WE HAVE REQUESTED 17,069,000 DOLS., A DECREASE OF 3,190,000 DOLS. FROM THE 1976 APPROPRIATIONS. THIS DECREASE IS THE RESULT OF THE COMPLETION OF THE CON-LIMITED OFFICIAL USE

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STRUCTION OF A NUMBER OF FLOOD CONTROL PROJECTS ALONG THE U.S.-MEXICAN BORDER.

EDUCATIONAL EXCHANGE

WE HAVE REQUESTED 68,500,000 DOLS. THIS REPRESENTS A NET INCREASE OF 5,071,000 DOLS. OVER 1976 TO COVER MANDATORY PRICE AND WAGE INCREASES AND MAINTAIN OUR

EDUCATIONAL EXCHANGE PROGRAMS AT A LEVEL CONSISTENT WITH THAT OF PAST TWO YEARS.

MIGRATION AND REFUGEE ASSISTANCE

WE HAVE REQUESTED 10,000,000 DOLS. THIS IS AN INCREASE OF 43,000 DOLS. OVER LAST YEAR AS A RESULT OF WAGE AND PRICE INCREASES.

FOREIGN AFFAIRS ADMINISTRATIVE SUPPORT SYSTEM

THE ESTIMATES UNDER THE ADMINISTRATION OF FOREIGN AFFAIRS CATEGORY ABOVE INCLUDE ALLOCATIONS FOR THE IMPLEMENTATION OF A NEW FOREIGN AFFAIRS ADMINISTRATIVE SUPPORT SYSTEM. THIS SYSTEM (FAAS) HAS BEEN UNDER STUDY FOR ALMOST TWO YEARS AND IS DESIGNED TO IMPROVE OUR BUDGET AND RESOURCES CONTROL, TO FACILITATE FINANCING OF ADMINISTRATIVE SUPPORT COSTS OVERSEAS, AND TO INCREASE OUR OVERALL MANAGERIAL EFFECTIVENESS. THE NEW SYSTEM MOVES COSTS PAID BY OTHER AGENCIES TO STATE FOR SERVICES WE PERFORM FOR THEM (AND POSITIONS NECESSARY TO CARRY OUT THESE RESPONSIBILITIES) FROM OTHER AGENCY BUDGETS (WHERE THEY NOW ARE) TO THE STATE BUDGET. IT WILL NOT, HOWEVER, AFFECT THE TOTAL LEVEL OF EITHER FEDERAL EXPENDITURES OR EMPLOYMENT SINCE IT REPLACES AN EXISTING SYSTEM FINANCED BY INTERAGENCY TRANSFERS. THE FUNDS AND POSITION INCREASES FOR THE DEPARTMENT OF STATE ARE OFF-SET COMPLETELY BY DECREASES IN THE APPROPRIATIONS BEING REQUESTED BY THE AGENCIES WE PRESENTLY SERVE OVERSEAS. INGERSOLL

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